

ACTIVITY REPORT

OF THE

AUDITOR-GENERAL

FOR THE

FINANCIAL YEAR 2004-05

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Activity report for the financial year 2004-05



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ACTIVITY REPORT OF THE AUDITOR-GENERAL FOR THE FINANCIAL YEAR 2004-05

FOREWORD

I would like to present the 2004-05 activity report that fulfils my reporting requirements both in terms of the Constitution, 1996 (Act No. 108 of 1996) and in terms of the Public Audit Act, 2004 (Act No. 25 of 2004) (PAA). In keeping with my role I am promoting transparency by providing more insight into the operations and performance of my organisation.

I believe that this activity report should serve as an accountability tool. By this I mean that often reports such as annual reports only provide positive information relating to an organisation, thereby acting more as marketing tools, rather than accountability documents. This report provides a balanced view of the performance of the audit office.

Developments are in place for working more closely with the National Treasury. This represents a growing maturity and understanding that the role of the National Treasury in setting frameworks and policies for public sector entities must be consistent with the rationale behind the audit process. Identification of key areas to assist the public sector and the role to be played by both organisations is therefore an initiative I support.

From 2005 onwards the Auditor-General (AG) also has the additional challenge of not just meeting the deadlines set out in the Public Finance Management Act, 1999 (Act No. 1 of 1999) (PFMA), but also now having to comply with the requirements of the Municipal Finance Management Act, 2003 (Act No. 56 of 2003) (MFMA). Early indications as shown in my Report on the submission of financial statements by municipalities [RP221/2005] are that municipalities themselves are facing challenges in submitting their statements. This, however, does not detract from the need of the AG to be prepared for the tighter deadlines and additional strain on our resources.

In addition, the PAA imposed further responsibilities on the AG, particularly with regard to the auditing of public entities and the delivery of specialised audit services. A comprehensive implementation strategy has been designed, which should enable us to achieve full compliance with the PAA by 1 April 2006.

I trust that this report will not only demonstrate my commitment to a sound and proper accountability framework, but will also enable readers to gain a better understanding of the public sector auditing process.

S A Fakie Auditor-General

Pretoria
12 December 2005

Shauket Fakie





PART 1: ACTIVITY REPORT FOR 2004-05

1. IMPLEMENTATION OF THE PUBLIC AUDIT ACT

1.1 Introduction

The Constitution of South Africa requires all chapter 9 institutions including the Auditor-General to "report on their activities and the performance of their functions to the National Assembly at least once a year" (section 181(5) of the Constitution of the Republic of South Africa, Act No. 108 of 1996). This has been incorporated into the new Public Audit Act which states:

The Auditor-General must annually submit a report to the National Assembly on his or her activities and the performance of his or her functions, including on –

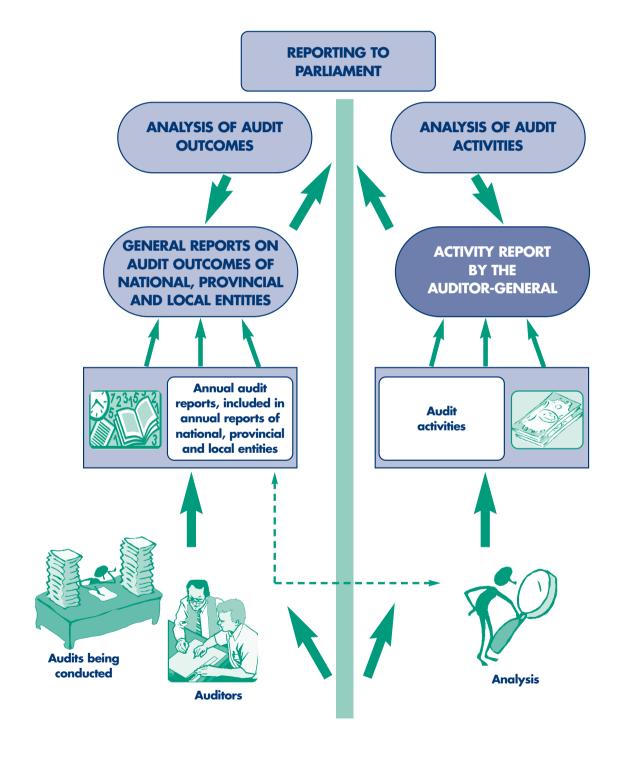
- (a) the standards to be applied to audits as determined in terms of section 13(1);
- (b) the categories of services provided in terms of section 5(1)(a);
- (c) the institutions and accounting entities to which such services have been provided; and
- (d) any instances of co-operation in terms of section 5(2)(a).

The above is from section 10(1) of the Public Audit Act, Act No. 25 of 2004. Section 5(1) relates to the Auditor-General performing functions that are in line with those of other Auditors-General across the world. Section 5(2) of the said act refers to cooperation the Auditor-General may enter into to improve effectiveness.



Figure 1 below illustrates my reporting responsibilities to Parliament in terms of the PAA.

Figure 1: Reporting to Parliament





1.2 Standards applied and services rendered

In terms of section 10(1)(a) of the Public Audit Act, the AG has to state the services rendered and the standards applied to those services. Table 1 summarises the types of services and the relevant standards.

Table 1: Categories of services provided and standards applied to the audits

Service rendered	Standard applied	Reference
Regularity audit (includes the auditing of financial statements, compliance with laws and regulations and financial management)	South African Auditing Standards (SAAS) up to 2004-05 audits	See part 1 section 2.4 on the number of audits and annexure 1 on the entities on which the audits were performed
Performance audits	International Organization of Supreme Audit Institutions (INTOSAI) standards	See part 1 section 3 for number of audits and annexure 2 for entities on which the audit was performed
Special investigations	South African Auditing Standards (SAAS) up to 2004-05 audits	See part 1 section 3 for number of audits and annexure 2 for entities on which the audit was performed
Auditing of performance information	No prescribed standards developed	Ongoing development including the AG, the National Treasury and the Department of Public Service and Administration
Agreed-upon procedures (categories under section 5(1) of the Public Audit Act)	South African Auditing Standards (SAAS) up to 2004-05 audits	See part 1 section 3.2 for a list of audits



The South African Auditing Standards have now been replaced by the International Standards of Auditing (ISA). In line with the Public Audit Act the AG is currently evaluating its state of readiness to adopt these standards.

1.3 Cooperation with other institutions

In terms of section 5(2)(a) of the Public Audit Act (Act No. 25 of 2004) "the Auditor-General may

(a) co-operate with persons, institutions and associations, nationally and internationally;"

The key organisations with which such cooperation occurs, are listed below:

Entities	Nature of cooperation
Accounting Standards Board	Inputs on standards
African Organisation of Supreme Audit Institutions (AFROSAI)	Member and vice-chair
Association of Public Accounts Committees (APAC)	Support
Audit firms	Exchange of information
Certified Information Systems Auditor (CISA)	Trainee scheme
English-speaking African Organisation of Supreme Audit Institutions (AFROSAI-E)	Member and hosting of the secretariat
Institute for Public Finance and Auditing	Support
International Federation of Accountants (IFAC)	Member
International Organization of Supreme Audit Institutions (INTOSAI) (including various subcommittees)	Member
National and Provincial Public Accounts Committees	Participation / support
National Treasury	Exchange of information
Public Accountants' and Auditors' Board (including advisory committees)	Member
South African Institute of Chartered Accountants (SAICA)	Trainee accountant scheme. Member of public sector committee
South African Institute of Government Auditors	Training scheme
Southern African Development Community Organisation of Public Accounts Committees (SADCOPAC)	Support
United Nations Board of Auditors	Member
United Nations Panel of External Auditors	Member and chair



2. ASSESSMENT OF PERFORMANCE

2.1 Performance of the Auditor-General

The assessment of the performance of the AG is based on criteria that have been developed over the last few years. The criteria examine the following aspects:

Table 2: Performance aspects and criteria applied

Performance aspect	Criteria applied	Paragraph
Stakeholder satisfaction	Feedback from Standing Committee on Public Accounts and Provincial Public Accounts Committees	Part 1 section 2.2
Quality	Results of the quality control evaluation by the Public Accountants' and Auditors' Board	Part 1 section 2.3
Cost	Cost per rand audited on regularity audits of national departments	Part 1 section 2.4
Timeliness	Meeting of the Public Finance Management Act deadlines for departments and public entities	Part 1 section 2.5

2.2 Stakeholder satisfaction: Standing Committee on Public Accounts and the Provincial Public Accounts Committees

The satisfaction of the AG's key stakeholders namely the Standing Committee on Public Accounts and the Provincial Public Accounts Committees is measured by means of a survey conducted by an independent company. Some of the key findings from the survey are discussed on the next page.





Table 3: Stakeholder results of Public Accounts Committees

Region	Average % satisfaction
Free State	95
Mpumalanga	94
SCOPA	94
Northern Cape	90
Eastern Cape	89
North West	87
Gauteng	84
KwaZulu-Natal	76
Western Cape	76
Limpopo	70
Overall average	86

The questions asked in the survey related to the assessment of the audit reports and communication between the public accounts committees and the AG. The results overall present a very positive image of the AG's standing amongst the committees.

Several areas still require improvement. Some of these issues are summarised below:

- Communication channels could be improved
- Difficulty in understanding the technical language in audit reports
- Image of the AG is not enhanced through the audit reports
- Audit reports do not reflect progress with previous committee resolutions
- The AG does not reflect the new South Africa

Although these issues are taken seriously and require concerted efforts on the part of the AG, it should be noted that the overall results are satisfactory.

2.3 Quality control

The internal quality control process is one of the key measures in the AG to establish whether audits are conducted in terms of International Auditing Standards and whether there is improvement in quality from one review period to the next. The credibility of this process is enhanced by the annual quality review process performed by the Public Accountants' and Auditors' Board (PAAB).

PAAB is the regulatory body for registered accountants and auditors performing attesting functions. PAAB also reviews the quality of audits of all private auditing



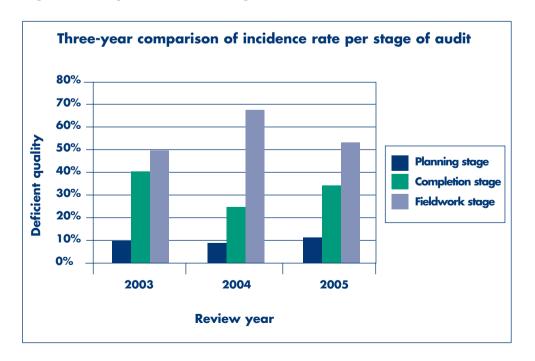
firms on a rotational basis to determine whether audits are conducted in terms of International Auditing Standards.

The AG has been able to implement certain measures to improve the quality of audits and align its quality framework with international practices, which include the following:

- A quality control strategy to facilitate the implementation of the new international standards on quality control was introduced 11 months before the implementation date.
- The first review reports on compliance with the quality control strategy were finalised and reviewed by a central assessment committee chaired by the Auditor-General on 03 May 2005.
- Action to further improve quality of audits was activated on 23 May 2005.
- Additional resources have been assigned to perform pre-issuance reviews prior to the signing of key audit reports.
- The audit approach designed by the AG to manage the adherence to auditing standards has been incorporated in the electronic working paper system and is updated annually.

The results of the quality control reviews are depicted in figure 2 below.

Figure 2: Graph of PAAB findings





Over the last three years the AG has put effective strategies in place to improve significantly the quality of the audits it performs. Figure 2 above shows the findings from the quality control processes. The vertical axis represents findings where the quality of the audit could still improve.

The completion stage of the audit process showed some deterioration in that the number of findings increased from 24% to 34% during 2004-05, while the fieldwork stage of the audit process improved during 2004-05 and the number of findings decreased from 64% in the prior year to 54%.

Quality is always a matter of concern to the AG and will be closely monitored in the next audit cycle. The AG has implemented an enhanced quality control process to address quality management more holistically, including initiatives such as quality control intervention workshops throughout the organisation and the implementation of pre-issuance reviews on audit reports. It is envisaged that these measures will ensure that the quality of our audits is improved even further.

2.4 Total number of entities and cost-per-rand-audited

Table 4: Number of entities and total audit fees

Entity	Nun	nber		audit fees illion)		ge of total t fees
Financial year	2004-05	2003-04	2004-05	2003-04	2004-05	2003-04
National and provincial departments	153	159	284	275	54%	52%
Public and other entities	611	372	94	90	17%	17%
Local government	284	284	126	137	24%	26%
International	10	11	26	23	5%	4%
Total	1 058	826	530	525	100	100

During the course of 2004-05 the AG reconciled the number of entities audited between the various internal systems used to categorise the data. The recording of entities has now been standardised. All audit reports issued, irrespective of whether only one entity is charged for all audits performed, are now identified as separate entities. The result of this extensive exercise has been to identify a significant number of entities that were previously grouped together. As can be seen from table 4 the number of public and other entities increased significantly whilst the revenue generated per category remained fairly constant.



However, with the advent of the new PAA there is scope for growth in the value and number of public entities audited.

The audit fees received for the national and provincial departments still represent over 50% of the total fees received. An analysis of the cost-per-rand audited for national and provincial departments is provided in tables 5 and 6 below. Once again the national departments tend to be more costly to audit than their provincial counterparts. However, one important factor to bear in mind is that the national departments' spending includes transfer payments that amount to 57% of their total expenditure. The transfer payments are excluded from the analysis.

Table 5: Cost-per-rand-audited for the five largest national departments

Name of department	Audit fee as percentage of net 1 expenditure 2004-05	Audit fee as percentage of net expenditure 2003-04	Audit fee as percentage of net expenditure 2002-03
Safety and Security	0,10	0,10	0,10
Defence	0,14	0,19	0,1 <i>7</i>
Correctional Services	0,15	0,18	0,16
Public Works	0,25	0,24	0,27
Justice and Constitutional Development	0,18	0,16	0,29
All national departments	0,18	0,17	0,19

Table 6: Cost-per-rand-audited for the nine provinces

Province	Audit fee as percentage of net expenditure 2004-05	Audit fee as percentage of net expenditure 2003-04
Northern Cape	0,27	0,19
Free State	0,18	0,17
Western Cape	0,17	0,16
Eastern Cape	0,14	0,14
Limpopo	0,12	0,15
Mpumalanga	0,11	0,06
North West	0,11	0,10
Gauteng	0,09	0,09
KwaZulu-Natal	0,08	0,08
All provinces	0,12	0,11

Net expenditure refers to total expenditure less transfer payments



It should be noted that these percentages are only an indication of the total percentage of net expenditure. The size and operations of the departments affect the percentages, especially since the auditors have to follow the same audit methodology during all the audits. This implies that the percentage audit fee for a small department could be higher than for a bigger department.

2.5 Evaluation of timeliness

2.5.1 Delays due to exceeding of PFMA deadlines by the Auditor-General

A particular matter of concern during the 2004-05 audits of departments and listed public entities has been the deterioration in the timeous submission of audit reports of departments and public entities by the AG, in line with the requirements of the PFMA.

Table 7 shows the overall change from 2003-04 to 2004-05. There was an overall deterioration in compliance by the AG in respect of departments and public entities. In addition table 8 provides a summary of reasons for delays by the AG in meeting PFMA deadlines for departments.

Table 7: Compliance by the AG in the submission of audit reports of departments and public entities

Type of entity	2004-05 PFMA deadlines met	2003-04 PFMA deadlines met
National and provincial departments	79%	99%
Listed public entities	92%	99%

Table 8: Summary of reasons for exceeding PFMA deadlines for departments

Reference	Reason for delay	Number of depart- ments	Number of listed public and trading entities	Total	% of total
1.	Late submission of audit evidence by auditee	24	4	28	55%
2.	To obtain greater assurance on audit opinion	3	2	5	10%
3.	Pre-issuance reviews by the AG	3	2	5	10%
4.	Other	2	11	13	25%
	Total	32	19	51	100%



With reference to the table above (rows (1) and (2)) the main reason for the deterioration in compliance with the PFMA deadlines by the AG is the late submission of audit evidence by the departments. The late submission of evidence is not good practice and could also be regarded as a contravention of section 40(1)(a) of the PFMA which requires accounting officers to keep full and proper records of their entities. Often this evidence is supplied at a very late stage of the audit to reduce the severity of audit findings. In line with auditing standards I am obliged to consider such information before issuing my audit report. Initiatives to overcome this problem are an integral part of discussion in a forum started with the National and Provincial Treasuries. This is discussed in paragraph 5 of this report.

The pre-issuance reviews (row 3) performed by the AG are required by the new international standard on quality control that has been implemented for the first time during the 2004-05 audit cycle. Such reviews represent a trade-off between timeliness and quality and should improve the quality of the audits.

Annexure 3 provides a list of the entities and the reasons stated for delays in each audit.

2.5.2 Delays due to exceeding of PFMA submission dates by accounting officers

In terms of section 40(1)(c)(i) of the PFMA, accounting officers must, within two months after the end of the financial year, submit financial statements for auditing by the AG. The AG sometimes, due to disclosure requirements and/or audit adjustments, requires the financial statements to be reworked by the entity concerned, in which case the statements are resubmitted for auditing at a later stage. Although the results in table 9 below show a significant improvement in meeting the submission deadline from 2003-04 to 2004-05, this must be evaluated in the context of the fact that resubmissions occurred in 29% of the cases in respect of national and provincial departments and 12% of the cases in respect of listed public entities. Resubmissions were accepted to enable departments and public entities to comply with the PFMA and new accounting standards. However, this practice has been discontinued and in future no resubmission of financial statements will be accepted.

Table 9: Percentage of national and provincial departments and listed public entities that had met PFMA deadlines

Type of entity	2004-05 resubmissions	2004-05 PFMA deadlines met	2003-04 PFMA deadlines met
National and provincial departments	29%	100%	86%
Listed public entities	12%	90%	79%



3. SPECIALISED AUDITS

3.1 Introduction to specialised audits

Below is a summary of the specialised audits that were reported on during 2004-05.

Table 10: Number of specialised audits performed in 2004-05

Type of audit	Management report issued	Audit report tabled in relevant legislature	Total estimated budgeted audit fee R million	Average ² cost per audit R '000
Forensic	21	4	<i>7</i> ,1	340
Performance	29	12	12,7	440
Total	50	16	19,8	396

The total amount billed for performance audits and special investigations during this period was R32 million which constitutes 6% of the total audits performed. However, the total cost of deliverables in table 10 above shows R19,8 million. The difference of R12,2 million for which time was charged but no output produced as yet, is regarded as work in progress. There is often a delay between the management report and the published report. In a few instances a summary of the performance audit findings has been included in the regularity audit report. Annexure 2 provides more details of the reports that have been completed during 2004-05.

3.2 Other types of audits performed in terms of section 5(1) of the Public Audit Act

The audits in this category are often referred to as agreed-upon procedures. They relate to specific assurance on a project or programme for which additional assurance is required. This could, for example, be a donor asking for assurance on a donation made to a department for a specific activity. The list below details all such engagements during 2004-05.

² Average cost per audit was calculated on available budgets



Table 11: List of agreed-upon procedure audits performed

Name	Type of entity	Assurance statement issued	Assurance statement issued to
South African Revenue Service (SARS) (Container scanning process)	National department	Yes	SARS
Department of Provincial and Local Government (DPLG)	National department	Yes	DPLG Norway
Department of Trade and Industry	National department	Yes	International Bank for Reconstruction and Develop- ment (World Bank)
SA Management and Development Institute (SAMDI)	National department	Yes	SAMDI
Department of Water Affairs and Forestry (DWAF)	National department	Yes	DWAF Norad
Department of Water Affairs and Forestry (DWAF)	National department	Yes	DWAF
KwaZulu-Natal Tourism Authority	Listed public entity	Yes	KZN Tourism Authority
Greater St Lucia Wetland Authority	Listed public entity	Yes	Greater St Lucia Wetland Authority
The Road Accident Fund Levy Administration (03-04)	Listed public entity	Yes	CEF (Pty) Ltd
CEF (Pty) Ltd (Norwegian Agency for Development Co-operation Grant (NORAD)) (03-04)	Listed public entity	Yes	CEF (Pty) Ltd
National Energy Regulator of SA (NERSA) (Norwegian Agency for Development Co-operation Grant (NORAD)) (03-04)	Listed public entity	Yes	NERSA



Table 11: List of agreed-upon procedure audits performed (cont.)

Name	Type of entity	Assurance statement issued	Assurance statement issued to
South African National Parks Board	Listed public entity	Yes	Department of Environmental Affairs and Tourism
Municipal Demarcation Board	Listed public entity	Yes	Norway
National Research Foundation (NRF)	Listed public entity	Yes	NRF
Northern Flagship Institution (NFI)	Listed public entity	Yes	NFI
SA Local Government Association (SALGA)	Listed public entity	Yes	Norway

4. PROGRESS ON CONSOLIDATED FINANCIAL STATEMENTS

In terms of section 19(1) of the PFMA:

- (1) A provincial treasury must -
 - (a) prepare consolidated financial statements, in accordance with generally recognised accounting practice, for each financial year in respect of
 - (i) provincial departments in the province;
 - (ii) public entities under the ownership control of the provincial executive of the province; and
 - (iii) the provincial legislature in the province; and
 - (b) submit those statements to the Auditor-General within three months after the end of that financial year.
- (2) The Auditor-General must audit the consolidated financial statements and submit an audit report on the statements to the provincial treasury of the province concerned within three months of receipt of the statements.



Tables 12 and 13 provide the status of the audit of consolidated financial statements for departments and public entities as at 30 September 2005.

Table 12: Status of provincial departments

Province	CFS received	Date received	Expected date to finalise audit	Audit opinion expressed
National	Yes	31/8/2005	31/10/2005	Agreed-upon procedures performed
Eastern Cape	No	n.a	n.a.	n.a.
Free State	Yes	4/10/2005	18/11/2005	n.a.
Gauteng	No	n.a.	n.a.	n.a.
KwaZulu-Natal	No	n.a.	n.a.	n.a.
Limpopo	Yes	29/9/2005	29/11/2005	n.a.
Mpumalanga	Yes	19/10/2005	30/11/2005	n.a.
Northern Cape	No	n.a.	n.a.	n.a.
North West	No	n.a.	n.a.	n.a.
Western Cape	Yes	4/10/2005	31/10/2005	Qualified

Table 13: Status of public entities

Province	CFS received	Date received	Expected date to finalise audit	Audit opinion expressed
National	Yes	31/8/2005	31/10/2005	Agreed-upon procedures performed
Eastern Cape	No	n.a.	n.a.	n.a.
Free State	Yes	4/10/2005	18/11/2005	n.a.
Gauteng	No	n.a.	n.a.	n.a.
KwaZulu-Natal	No	n.a.	n.a.	n.a.
Limpopo	Yes	30/6/2005 (29/9/2005)*	29/11/2005	n.a.
Mpumalanga	Yes	Note 1	15/12/2005	n.a.
Northern Cape	No	n.a.	n.a.	n.a.
North West	No	n.a.	n.a.	n.a.
Western Cape	Yes	4/10/2005	31/10/2005	Disclaimer

^{*} Resubmitted

Note 1: Submitted 6/7/2005, resubmitted 3/10/2005, withdrew financial statements



5. INITIATIVES WITH THE NATIONAL AND PROVINCIAL TREASURIES

A workshop was held on 9 September 2005 to discuss some of the key issues emanating from the experiences of the 2004-05 audit cycle. Many issues were raised and some have been covered in the *General report on audit outcomes for the financial year 2004-05*. However, specific aspects for consideration include the following:

- Guidance issued to chief financial officers
- Training needs identified for chief financial officers including planned skills audit
- Technical guidance issued
- Cooperation and timing of the audit process

Ongoing dialogue will ensure that the respective parties attempt to solve or at least minimise any further issues arising.

6. FUTURE FOCUS

6.1 Themes and audit focus areas

In 2004 a decision was made to increase the range of specialised audit services during the next few years. The focus areas, audit themes and audit outcomes for 2004-05 are set out in the table below.

Table 14: Focus areas and audit outcomes for 2004-05

Value-adding audits planned for 2004-05			
Theme	Audits covered	Outcomes	
Human resource management	All national and provincial departments	Reported if applicable in the regularity audit reports	
2. Assessment of ICT implementation in government departments	General transversal reports	Reported in RP 209/2005 – Information systems audits performed at the National Treasury and the State Information Technology Agency	
3. Housing: subsidy process	Specialised performance audit aimed at coverage across all provinces and a selection of national departments	Refer to 3.2 Specialised audits, table 11: List of agreed-upon procedure audits performed	



Table 14: Focus areas and audit outcomes for 2004-05 (cont.)

Value-adding audits planned for 2004-05			
Theme	Audits covered	Outcomes	
4. Supply chain management	Coverage to include all significant provincial and national departments	Reported if applicable in the regularity audit reports	
5. Investment in public infrastructure	A selection from all three spheres of government	Reported if applicable in the regularity audit reports	

In addition, continuous research is being done to improve the audit methodology in the following cases:

Financial management: To develop an internal control framework in conjunction with the National Treasury.

Auditing of performance information: To develop a framework for the auditing of performance information in conjunction with the National Treasury, the Department of Public Service and Administration and the Presidency.

6.2 Public entities

As required by the PAA, the AG must audit all public entities unless he/she elects not to perform the audit, in which case the entity must appoint an auditor. For the 2004-05 financial year, the AG decided to maintain the status quo while properly considering and establishing criteria to exercise this option on a consistent basis. Criteria have now been developed which will be applied as a second step towards full implementation of this provision of the PAA. The result of this process will be discussed in the next report.

PART 2: DESCRIPTION OF THE AUDIT PROCESS

1. ROLE OF THE AUDITOR-GENERAL IN THE ACCOUNTABILITY PROCESS

The purpose of the AG is to support constitutional democracy by playing a fundamental role in the accountability process.

Essentially, accountability requires the executive authority to provide appropriate information in order to report to its stakeholders in a satisfactory manner. The auditors then add credibility to this information offered by the executive. If an audited entity does not report to its stakeholders, the AG may issue reports directly to them.



In addition to the AG, there are other significant role players in the accountability process. These are the standard-setting bodies that set the reporting requirements with which the executive has to comply. In the South African context obvious examples would be the National Treasury and the Accounting Standards Board.

During process 1 as depicted in figure 3, these standard-setting bodies determine the reporting requirements. These reporting requirements need to be clearly defined in order to ensure that the required reporting on the performance of an audited entity is clear and makes sense to its stakeholders.

The oversight bodies have traditionally focused their reporting requirements on the financial performance of the entity. This involves providing accurate and detailed financial statements on the use of resources by an entity. It does not include, however, an assessment as to whether the resources utilised have achieved the objectives of the organisation in terms of service delivery. Such an assessment is known as "performance management" and is a new focus area of reporting both nationally and internationally.

The PFMA requires entities to report on financial and performance information. However, as mentioned above, the guidelines provided by oversight bodies to date have concentrated almost exclusively on financial statements. As a result, my resources are predominantly focused on providing an opinion on the financial statements, and not on service delivery. In fact, over 90% of audit income received is allocated to the auditing of financial statements.

By concentrating on the auditing of financial statements, an expectation gap results between the product the AG delivers and the product the stakeholders require, since their focus is on service delivery. This gap in expectation will continue, unless the financial statements submitted by audited entities (process 2) contain adequate information on performance measured against predetermined objectives.

The AG does strive to add further credibility to the performance of the entities we audit through performance auditing and auditing of financial management, in addition to our service of providing an audit opinion on their financial statements (process 3). However, as things stand, performance audits (process 4) are conducted on an ad hoc basis and do not provide a regular, annual means of assurance to stakeholders.

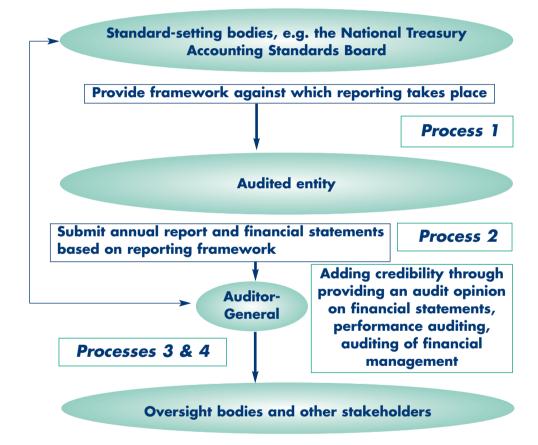
Our research indicates that many auditors-general in developed countries spend a considerably higher proportion of resources on auditing performance, than is the case locally. In terms of the outputs delivered by the AG, we have identified the need for a shift in the scope of our audits. However, extended auditing of performance management information does not supersede the existing audit process. If audited entities do not have systems in place that can be relied upon for the purpose of compiling financial statements, then the likelihood exists that the management information required to measure aspects such as service delivery will be equally suspect. Therefore, at this stage, the reporting on these issues will



merely serve to inform the public that the information provided by an entity cannot be relied upon. As an entity progresses in the quality of information provided by its systems, the resources required to audit the financial statements should become less, thereby enabling us to audit the broader aspects of an entity's performance.

Figure 3 below provides a diagrammatical representation of where the AG fits into the accountability process.

Figure 3: Accountability process



2. AUDIT PROCESS

As explained above, the service we provide comprises both financial and performance auditing. In addition, special investigations are conducted on the basis of need. We are also working on introducing an audit approach focusing on sustainable development. These audit disciplines are each explained in more detail below.

The objective of an audit of financial statements is to enable the auditor to express an opinion as to whether or not the financial statements provided fairly present, in all material respects, the financial position of the entity at a specific date and the results of its operations over a particular period of time. The flow chart presented in figure 4 below describes the process followed in order to enable me to provide an opinion on the financial statements of an audited entity. It also demonstrates the ongoing interaction with the audited entity at all levels and at the various stages, prior to any report being issued.

Based on this audit process, a "service level checklist" has been introduced to ensure that the level of service provided meets the required standard throughout the audit. The service level checklist is not a legal requirement and is in no way intended to compromise our independence. However, it is aimed at facilitating feedback to enable the AG to improve the quality and relevance of our work.

Figure 4 sets out the various stages of the audit process.

Figure 4: Audit process

PRE-ENGAGEMENT ACTIVITIES

- Consider changes in circumstances of previously audited entities
- Consider circumstances of new engagements (identify risks)
- Determine skills and competency requirements of the audit team
- Establish terms of engagement and communicate to the management of the audited entity



AUDIT PLANNING

- Obtain knowledge of the business, including understanding the accounting systems and processes operated by management to control the entity (internal control systems) and significant variances from previous year's and/or budgeted figures
- Evaluate the work of internal audit and determine whether this can be relied on
- Assess financial risks facing the entity (for example, risks relating to fraud and error; liquidity/solvency problems; non-compliance with legislation)
- Consider whether the internal controls that management has implemented are appropriately developed and documented:
 - £ If yes, the internal controls can be tested
 - If not, the internal control weaknesses are identified and communicated to
- Formulate the audit approach
- Communicate the audit plan to the management of the entity / audit steering committee meetings



EXECUTION OF THE AUDIT

- Testing of controls study and evaluate the internal controls of an audited entity
- Detailed test of transactions and balances in the financial statements
- Continual communication meetings with the management of the auditee
- Letter to management to highlight key audit findings with recommendations
- Final audit steering committee meeting to clarify findings of the audit



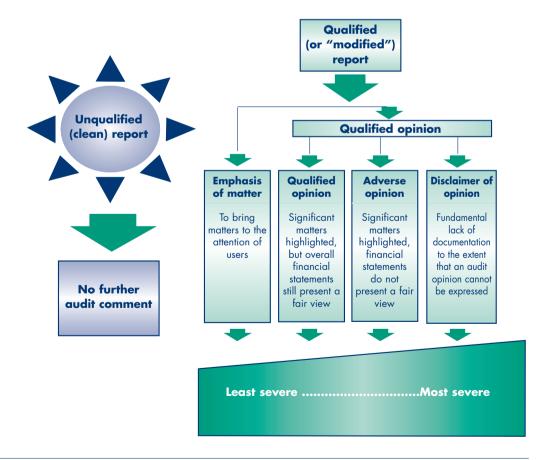
3. REPORTING

The output of an audit is the expression of an opinion on the financial statements of an entity. Audit opinions are only expressed on financial statements. In addition, any deviations from laws and regulations relating to financial matters will be considered and could result in a modified audit report. In accordance with the South African Auditing Standards (SAAS), other statutory reporting requirements could also result in a modification of the audit opinion by means of emphasising a particular matter or matters.

Figure 5 below shows the different kinds of audit opinions in increasing order of severity.

Effectively, two types of audit reports are issued, namely either an "unqualified" (clean) report or a report that has been "modified". An audit report gives an audit opinion on the financial statements of an auditee. When the report is modified, one of four possible audit opinions is issued. As illustrated in figure 5 below, these range from "emphasis of matter", which is the least severe, to a "disclaimer of opinion", which is the most severe.

Figure 5: Explanation of audit opinions





4. PERFORMANCE AUDITING

Performance auditing focuses on evaluating the measures implemented by management to ensure that allocated resources are used to procure the necessary goods and services economically and also that they are applied efficiently and effectively.

The primary objective of performance auditing is to confirm independently that adequate management measures exist for the planning, organising, coordination, control and evaluation of the procurement and use of resources and that their application is efficient and effective.

Performance auditing provides management, Parliament and other stakeholders with information, by means of a structured process, on shortcomings in management measures and examples of the effects thereof.

5. SPECIAL INVESTIGATIONS

A special investigation is an independent process aimed at preventing or detecting economic crime in the public sector. The process mainly comprises an objective assessment of the measures instituted by accounting officers and other relevant role players to prevent and detect economic crime, but it can also include economic crime investigations when this is appropriate and seems necessary. In this context the term "economic crime" is used to describe the various crime categories, including fraud, forgery, uttering, theft and other contraventions of applicable statutes (e.g. corruption).

The AG has developed guidelines to facilitate special investigating processes, which in turn have received positive input from the South African Institute of Chartered Accountants (SAICA). Based on investigations that have been concluded, we have managed to prepare some statistics and will also be able to provide some information on the impact of these audits in future.

6. **ENVIRONMENTAL REVIEW**

Sustainable development is a concept that, over the past two decades, has gained acceptance and understanding to the point where it is now a major consideration in government planning and policy making. Sustainable development reconciles three areas of human activity, namely the society, the economy and the environment, commonly referred to as the triple bottom line.

Sustainable development does not treat the environment as an absolute that is inviolable. Instead, it recognises that a balance or trade-off between economic and social progress and the environment may be necessary. In general, economic development or social progress should not destroy what is valuable and cannot be replaced, or prevent future generations from using the same resources for their development or enjoyment.



AUDITOR-GENERAL

The protection of the environment is specifically provided for in section 24 of the Constitution of the Republic of South Africa, which stipulates that:

Everyone has the right -

- (a) to an environment that is not harmful to their health or wellbeing; and
- (b) to have the environment protected, for the benefit of present and future generations, through reasonable legislative and other measures that
 - (i) prevent pollution and ecological degradation;
 - (ii) promote conservation; and
 - (iii) secure ecologically sustainable development and use of natural resources while promoting justifiable economic and social development.

The National Environmental Management Act, 1998 (Act No. 107 of 1998) (NEMA) further supports this concept. The objective of NEMA is to provide for cooperative environmental governance by establishing principles for decision-making on matters affecting the environment, institutions that will promote cooperative governance and procedures for coordinating environmental functions exercised by organs of state; to provide for the prohibition, restriction or control of activities which are likely to have a detrimental effect on the environment; and to provide for matters connected therewith.

The conservation and sustainable use of natural resources is a fundamental concept that is specifically identified and protected by legislation. By identifying natural resources in the Constitution, a fundamental principle is created since it allows the state to enact legislation applicable to biodiversity while emphasising the importance of protecting and safeguarding the environment against mismanagement.

As part of our vision to shift the focus of auditing more towards the evaluation and effectiveness of service delivery, we participated in a collaborative waste management audit and conducted research on accounting for wildlife.



ANNEXURE 1: LIST OF ENTITIES AUDITED CATEGORISED BY AUDIT BUSINESS UNIT RESPONSIBLE

ANNEXURE 1A

National (for national business units based in Pretoria) National departments

Agriculture

Arts and Culture

Communications

Correctional Services

Defence

Education

Environmental Affairs and Tourism

Foreign Affairs

Government Communication and Information System

Health

Home Affairs

Housing

Independent Complaints Directorate

Justice and Constitutional Development

Labour

Land Affairs

Minerals and Energy

National Intelligence Agency

National Treasury

Provincial and Local Government

Public Enterprises

Public Service and Administration

Public Service Commission

Public Works

SA Management and Development Institute

Science and Technology

Social Development

South African Police Service

South African Secret Services

Sport and Recreation

Statistics South Africa

The Presidency

Trade and Industry

Transport

Water Affairs and Forestry

Constitutional institutions

Commission for the Promotion and Protection of the Rights of Cultural,

Religious and Linguistic Communities

Commission on Gender Equality

Financial and Fiscal Commission



Human Rights Commission

Independent Communications Authority of South Africa

Independent Electoral Commission

Municipal Demarcation Board

Office of the Public Protector

Pan South African Language Board

Listed public entities

AEC Amersham (Pty) Ltd

Africa Institute of South Africa

African Renaissance and International Cooperation Fund

Agricultural Research Council

Agricultural Sector Education and Training Authority (AGRISETA)

Bala Farms

Banking Sector Education and Training Authority (BANKSETA)

Boxing SA

CEF (Pty) Ltd

Chemical Industries Education and Training Authority (CHIETA)

Compensation Fund

Competition Commission

Competition Tribunal

Construction Industry Development Board

Construction Education and Training Authority (CETA)

Council for Geoscience

Council for Medical Schemes

Council for Scientific and Industrial Research (CSIR)

Council for the Built Environment (CBE)

Council on Higher Education

Cross-Border Road Transport Agency

Education and Labour Relations Council

Education, Training and Development Practices Sector Education and

Training Authority (ETDP SETA)

Electricity Distribution Industry Holdings (Pty) Ltd

Energy Sector Education and Training Authority (ESETA)

Engelenburg House Art Collection, Pretoria

Erf 706 Rietfontein

Film and Publication Board

Financial Intelligence Centre

Financial Services Board

Food and Beverages Manufacturing Industry Sector Education and

Training Authority (FOODBEV)

Forest Industries Sector Education and Training Authority (FIETA)

Freedom Park Trust

Health and Welfare Sector Education and Training Authority (HWSETA)

Human Sciences Research Council

Independent Development Trust

Information Systems, Electronics and Telecommunications Technologies

³ Last year audited - 2005



Training Authority (ISETT SETA)

Insurance Sector Education and Training Authority (INSETA)

International Trade Administration Commission of SA (ITAC)

Land and Agriculture Bank of SA

Legal Aid Board

Local Government, Water and Related Services Sector Education and

Training Authority (LGWSETA)

Manufacturing, Engineering and Related Services Education and

Training Authority (MERSETA)

Market Theatre Foundation

Mine Health and Safety Council

Mining Qualifications Authority (MQA)

Municipal Infrastructure Investment Unit

National Agricultural Marketing Council

National Development Agency

National Energy Regulator

National Electronic Media Institute of SA

National Gambling Board of South Africa

National Heritage Council

National Library of South Africa

National Lotteries Board

National Lottery Distribution Trust Fund

National Nuclear Regulator

National Research Foundation

National Youth Commission

Ner Norad Grant

Norad Grant (CEF)

Northern Flagship Institution

Oil Pollution Control South Africa

Petroleum Agency SA (Pty) Ltd

Public Investment Corporation Railway Safety Regulator

Road Accident Fund

Road Traffic Management Corporation

SA Bureau of Standards (SABS)

SA Gas Development Company

SA Maritime Safety Authority

SA National Parks

SA National Roads Agency

SA Nuclear Energy Corporation

SA Qualifications Authority

SA Revenue Services

SA Weather Service

Safety and Security Sector Education and Training Authority (SASSETA)

SALGA (SA Local Government Association)

Services Sector Education and Training Authority

SETA for Finance, Accounting, Management Consulting and Other

Financial Services (FASSET)



SFF Association

South African Tourism Board

Special Investigating Unit

State Information Technology Agency (SITA)

State Theatre, Pretoria

The Petroleum Oil and Gas Corporation

The South African Sports Commission

Tourism, Hospitality and Sport Education and Training Authority (THETA)

Transport Education and Training Authority (TETA)

Unemployment Insurance Fund

Urban Transport Fund

Water Research Commission

Wholesale and Retail Sector Education and Training Authority (W&R

SETA)

Windybrow Centre

Other entities

African Exploration

Agricultural Debt Account

Alien Bank Account

Armscor

Armscor Business (Pty) Ltd

Citrus Board

Citrus Growers Association of SA

Companies and Intellectual Property Registration Office (CIPRO)

Compensation Commissioner for Occupational Diseases

Cotton Statutory Levy

Cotec Dev (Pty) Ltd

Cotec Patrade (Pty) Ltd

Criminal Asset Recovery Account

Cyclofil

Deciduous Fruit Producers Trust

Disaster Relief Fund

Dried Fruit Technical Services Statutory Levy

Enerkom (Pty) Ltd

Enerkom Products

Equalisation Fund

Equipment Trading Account

Erasmusrand Properties (Pty) Ltd

Flouro Pack

Flouro Pack (Pty) Ltd

Flourochem

Flouropharm

Government Printing Works

Guardians' Fund

Hoërskool Vorentoe Disaster Fund

HTP Marketing and Manufacturing

Imports and Exports Dispensation: CEF (Pty) Ltd Imports and Exports Dispensation: Petro SA



King George V Silver Jubilee Fund for Tuberculosis

Klippoortjie

Mahnes Areas

Maize Board

Meat Board (Pretoria)

Milk Levies

Monies in Trust

Mosshold (Pty) Ltd

National Forest Recreation and Access Trust

National Prosecuting Authority

National Revenue Fund

National Skills Fund

National Supplies Procurement Fund

Norad Grant (NER)

NTP Radioisotopes

Pension Fund for Associated Institutions

Petro SA Development Trust

Petro SA Equitorial Guinea SA

Petro SA Gryphon Marin Permit

Petro SA Iris

Petro SA Themis

PIC Properties: 1/1350 Zwartkop Centurion (Pty) Ltd PIC Properties: Erf 3342 Phalaborwa (Pty) Ltd PIC Properties: Van Noppen Properties (Pty) Ltd

Potato Levies President's Fund

Project Development Facility

Provident Fund for Associated Institutions

Public Service Sector Education and Training Authority (PSETA)

Oospark (Pty) Ltd

Overberg Toetsbaan (Pty) Ltd

Reconstruction and Development Programme Fund

Refugee Relief Fund

Registration of Deeds Trading Account

Represented Political Parties Fund

Road Accident Fund

SA Housing Fund

SA National Academy of Intelligence

SA National Aids Trust

SA National Defence Force Fund

SAPS Secret Service/Crime Intelligence

SAWIS Levies

SAWSEA (WOSA) Levies

SEMCOM

Sheltered Employment Factories

Small Enterprise Development Agency

Social Relief Fund

Soekor E&P (Pty) Ltd



Sorahum Levies

South African Management Development Institute Trading Entity

Special Defence Account

Special Pensions Board

Sportsrand (Pty) Ltd

State Debt and Tax Loan Account

State President's Fund

Taalmuseum

Temporary Employment Pension Fund

The Ombudsman for Financial Service Providers (FAIS Ombud)

The Renaissance Theatre

Transformation Funds for the Education and Labour Relations Council

Water Trading Account

Winetech Levies

Winter Cereal Levies

23rd Africa Cup of Nations in Mali Trust

Eastern Cape Business Unit

Provincial departments

Agriculture

Economic Affairs, Environment and Tourism

Education

Health

Housing, Local Government and Traditional Affairs

Office of the Premier

Provincial Legislature

Provincial Treasury

Roads and Public Works

Safety and Liaison

Social Development

Sport, Recreation, Arts and Culture

Transport

Local government

Alfred Nzo District Municipality

Amahlathi Municipality

Amathole District Municipality

Baviaans Municipality

Blue Crane Route Municipality

Buffalo City Municipality

Cacadu District Municipality

Camdeboo Municipality

Chris Hani District Municipality

Elundini Municipality

Emalahleni Municipality

Engcobo Local Municipality

Gariep Municipality

Great Kei Municipality

Greater Tubatse Local Municipality



Ikwezi Municipality

Inkwanca Local Municipality

Intsika Yethu Municipality

Inxuba Yethemba Municipality

King Sabata Dalindyebo Municipality

Kouga Municipality

Koukamma Municipality

Lukhanji Municipality

Makana Municipality

Maletswai Municipality

Mbhashe Municipality

Mbizana Local Municipality

Mhlontlo Municipality

Mnquma Local Municipality

Ndlambe Municipality

Nelson Mandela Metropolitan Municipality (Port Elizabeth)

Ngqushwa Municipality

Nkonkobe Municipality

Ntabankulu Local Municipality

Nxuba Municipality

Nyandeni Local Municipality

O R Tambo District Municipality

Port St Johns Municipality

Qaukeni Local Municipality

Sakhisizwe Municipality

Senqu Municipality

Sundays River Valley Municipality

Tsolwana Local Municipality

Ukhahlamba District Municipality

Umzimkhulu Local Municipality

Umzimvubu Local Municipality

Listed public entities

Eastern Cape Appropriate Technology Unit

Eastern Cape Gambling and Betting Board

Eastern Cape Tourism Board

Eastern Cape Youth Commission

Mayibuye Transport Corporation

National English Literary Museum

Nelson Mandela Museum

SA Library for the Blind

SA Local Government Association

Other entities

Albany Museum

Aliwal North Hospital Board

Amatole Museum

Andries Vosloo Hospital Board

Barkly-East Museum

Bedford Hospital Board



Buffalo City Development Agency

Burgersdorp Cultural Historical Museum

Burgersdorp Hospital Board

Cathcart Hospital Board

Centenary Hall Promotions

Cloete Joubert Hospital Board

Dora Nginza Hospital Board

East London Museum

Eastern Cape Development Corporation

Eastern Cape Parks Board

Elliot Hospital Board

Feathermarket Hall Promotions

Fort Beaufort History Museum

Fort Beaufort Hospital Board

Frere Hospital Board

Frontier Hospital Board

Graaff-Reinet Hospital Board

Graaff-Reinet Museum

Great Fish River Museum

Grey Hospital Board

Humansdorp Hospital Board

Livingstone Hospital Board

Mandela Bay Development Agency

Nelson Mandela Bay Tourism

Ntinga O R Tambo Municipal Entities

Our Heritage Museum

PE Provincial Hospital Board

Port Elizabeth Museum

Provincial Arts & Culture Council

Queenstown Frontier Museum

SA Housing Fund

Somerset East Museum

Sterkstroom Museum

Steynsburg Hospital Board

Transkei Development and Reserve Fund

Uitenhage Historical Museum

Uitenhage Hospital Board

Wilhelm Stahl Hospital Board

Wool Board

Free State Business Unit

Provincial departments

Agriculture

Education

Free State Legislature

Free State Provincial Treasury

Health

Local Government and Housing

Office of the Premier



Public Safety, Security and Liaison Public Works, Roads and Transport Social Development Sports, Arts, Culture, Science and Technology Tourism, Environmental and Economic Affairs

Local government

Dihlabeng Local Municipality
Fezile Dabi District Municipality
Kopanong Local Municipality
Lejweleputswa District Municipality
Letsemeng Council
Mafube Local Municipality
Maluti-a-Phofung Municipality
Mangaung Local Municipality

Mangaung Local Municipality
Mantsopa Municipality
Masilonyana Municipality
Matjhabeng Municipality
Metsimaholo Local Municipality
Mohokare Municipality
Moqhaka Local Municipality

Motheo District Municipality Nala Local Municipality Naledi Local Municipality Ngwathe Municipality Nketoana Local Municipality

Phumelela Local Municipality Setsoto Local Municipality Thabo Mofutsanyane District Municipality Tokologo Municipality

Tswelopele Municipality
Xhariep District Municipality

Listed public entities

Free State Development Corporation
Free State Gambling and Racing Board
Free State Youth Commission
National Museum, Bloemfontein
Performing Arts Council of Free State
Phakisa Major Sport and Development Corporation
War Museum of the Boer Republics, Bloemfontein

Other entities

Basotho Cultural Village
Centlec (Pty) Ltd
Central Medical Trading Account
Department of Health Trust Fund
Free State Housing Fund
Government Garage Trading Account
Mmabana Cultural Centre
Nature Conservation Fund



Private Patients Trust Fund Recreation Trust Fund Road Building Equipment Trading Account Small Holdings

Gauteng Business Unit

Provincial departments

Agriculture, Conservation, Environment and Land Affairs

Development Planning and Local Government

Education

Finance and Economic Affairs

Gauteng Provincial Legislature

Gauteng Shared Service Centre

Health

Housing

Office of the Premier

Public Transport, Roads and Works

Safety and Liaison

Social Services and Population Development

Sports, Recreation, Arts and Culture

Local government

City of Johannesburg

City of Tshwane Metropolitan Municipality (Pretoria)

Ekurhuleni Metropolitan Municipality (East Rand)

Emfuleni Local Municipality

Kungwini Local Municipality

Lesedi Local Municipality

Merafong City Local Municipality

Metsweding District Municipality

Midvaal Local Municipality

Mogale City Local Municipality

Nokeng Tsa Taemane Local Municipality

Randfontein Local Municipality

Sedibeng District Municipality

West Rand District Municipality

Westonaria Local Municipality

Listed public entities

Blue IQ Investment Holdings (Pty) Ltd

Commission for Conciliation, Mediation and Arbitration

Council for Mineral Technology (Mintek)

Gauteng Economic Development Agency

Gauteng Gambling Board

Gauteng Partnership Fund

Gauteng Tourism Authority

Media Development and Diversity Agency

National Arts Council

National Film and Video Foundation

National Home Builders Registration Council (NHBRC)



SA Diamond Board SA Rail Commuter Corporation Universal Service Agency Universal Services Fund

Other entities

Arcadia City Improvement District

Biz Afrika 372

Brakpan Bus Company (Pty) Ltd

City Housing Company

City Power Johannesburg (Pty) Ltd

Civierelo Water

Cost Recovery

Dinokeng

Enterprise South Africa - Tshwane

ERTEK

ERWAT

Esselen Street City Improvement District

Finance and Economic Affairs - Liquor Board

Finance and Economic Affairs - PRF

Gauteng Film Office

Government Garage

Greater Germiston Inner City Housing Corporation Management

Services

Greater Germiston Inner City Housing Corporation Phase 1

Greater Germiston Inner City Housing Corporation Phase 2

Greater Pretoria Metro Festival Company

Greater Pretoria Safety & Security Association

Hatfield City Improvement District

Housing Company Tshwane

International Marketing Council

Jacaranda Carnival

Johannesburg City Parks

Johannesburg Civic Theatre

Johannesburg Development Agency

Johannesburg Fresh Produce Market

Johannesburg Metropolitan Bus Services

Johannesburg Metropolitan Trading Company

Johannesburg Property Company

Johannesburg Roads Agency

Johannesburg Social Housing Company

Johannesburg Tourism Company

Johannesburg Water

Johannesburg Zoo

Kerkstreet City Improvement District

Lebone Municipal Finance Corporation

Lethabong Housing Institute

Mayor Road Plant

Medsas



Moreletakloof Conservation Company

Museum Park

National Youth Festival

Pikitup Johannesburg

Prelight

Pretoria Inner City

Rep-Ba Agi

Roodepoort Civic Theatre

Sandspruit Works Association

Temba Roodeplaat Water Services Trust

The Centurion Community Protection Company

Trade Point Pretoria

Tshwane Centre for Business Information and Support

Tshwane Sport Foundation

Tswaing Civil Projects

Tswaing Crater Museum

Tswaing Electricity Project Management (Pty) Ltd

Tswaing Environmental Health Services

Tswaing Waste Removal Services

Tswaing Water & Sanitation Services

World Heritage Site

Xhasa Accounting & Technical Centre

KwaZulu-Natal Business Unit

Provincial departments

Agriculture and Environmental Affairs

Arts and Culture

Economic Development and Tourism

Education

Health

Housing

Office of the Premier

Office of the Royal Household

Provincial Parliament

Provincial Treasury

Safety and Security

Social Welfare and Population Development

Sport and Recreation

Traditional and Local Government Affairs

Transport

Works

Local government

AbaQulusi Municipality

Amajuba District Municipality

City of uMhlathuze

Dannhauser Municipality

eDumbe Municipality

Emnambithi/Ladysmith Local Council



eNdondakusuka Municipality **Endumeni Municipality** eThekwini Municipality (Durban) Ezingoleni Municipality Greater Kokstad Municipality Hibiscus Coast Municipality Hlabisa Municipality **Ilembe District Municipality** Imbabazane Local Municipality Impendle Municipality Indaka Local Municipality Ingwe Municipality Jozini Municipality Kwa Sani Municipality KwaDukuza Municipality Maphumulo Municipality Matatiele Municipality Mbonambi Municipality Mkhambathini Municipality Mpofana Municipality Msinga Municipality Msunduzi Municipality Mthonjaneni Local Municipality Mtubatuba Municipality Ndwedwe Local Municipality Newcastle Municipality Nkandla Municipality Nongoma Municipality Nguthu Local Municipality Ntambanana Municipality Okhahlamba Local Municipality Richmond Municipality Sisonke District Municipality The Big 5 False Bay Municipality Ubuhlebezwe Municipality Ugu District Municipality Ulundi Local Municipality Umdoni Municipality uMgungundlovu District Municipality uMhlabuyalingana Municipality uMkhanyakude District Municipality uMlalazi Municipality uMngeni Municipality uMshwathi Local Municipality Umtshezi Municipality Umuziwabantu Local Municipality Umvoti Municipality

uMzinyathi District Municipality



Umzumbe Municipality
uPhongolo Local Municipality
uThukela District Municipality
uThungulu District Municipality
Utrecht Local Municipality
Vulamehlo Municipality
Zululand District Municipality

Listed public entities

Amafa Akwazulu Natali

Clothing, Textiles, Footwear and Leather Sector Education and Training

Authority (CTFL SETA)

Cowslip Investments (Pty) Ltd

Ezemvelo KwaZulu-Natal Wildlife

Greater St Lucia Wetland Park Authority

Ingonyama Trust Board

Ithala Development Finance Corporation

KwaZulu-Natal Agricultural Development Trust

KwaZulu-Natal Gambling Board

KwaZulu-Natal Provincial Planning and Development Commission

KwaZulu-Natal Taxi Council

KwaZulu-Natal Tourism Authority

Mjindi Farming (Pty) Ltd

Natal Museum, Pietermaritzburg

Natal Sharks Board

The Playhouse Company, Durban

uMsekeli Municipal Support Services

Voortrekker and Ncome Museums

Other entities

Business Rehabilitation Trust Fund

Dube Trade Port

Durban Alternative Energies

Durban Arts Association

Durban Infrastructure Trust

Ethekwini Business Development Centre

First Metro Housing

First Reddy 207 - S21

Hibiscus Coast Development Agency

Ilembe Development Corporation

International Convention Centre

Ithala Limited

Natal Joint Municipal Pension Fund

Natal Municipal Pension Fund

Port Shepstone Local Business Service Centre Trust

Provincial Housing Board

SA Association of Marine and Biological Research

Strollers Overnight

Ushaka Marine World

Uthukela Water (Pty) Ltd



Limpopo Business Unit

Provincial departments

Agriculture

Education

Finance and Economic Development

Health

Limpopo Legislature

Local Government and Housing

Office of the Premier

Public Works

Safety, Security and Liaison

Sports, Arts and Culture

Transport

Welfare

Local government

Aganang Municipality

Ba-Phalaborwa Municipality

Bela-Bela Local Municipality

Blouberg Municipality

Bohlabela District Municipality

Bushbuckridge Municipality

Capricorn District Municipality

Fetakgomo Local Municipality

Greater Giyani Municipality

Greater Groblersdal Municipality

Greater Letaba Municipality

Greater Marble Hall Municipality

Greater Sekhukhune District Municipality

Greater Tzaneen Municipality

Lepelle-Nkumpi Local Municipality

Lephalale Municipality

Makhado Municipality

Makhuduthamaga Local Municipality

Maruleng Municipality

Modimolle Local Municipality

Mogalakwena Municipality

Molemole Municipality

Mookgophong Municipality

Mopani District Municipality

Musina Local Municipality

Mutale Local Municipality

Polokwane Municipality

Thabazimbi Municipality

Thulamela Local Municipality

Vhembe District Municipality

Waterberg District Municipality

Listed public entities

Limpopo Gaming Board



Limpopo Housing Board Northern Province Road Agency

Other entities

Letsema Zelpy 1903 (Pty) Ltd t/a Letsema Limpopo Tribal & Trust Account Polokwane Housing Association SA Local Government Association

Mpumalanga Business Unit

Provincial departments

Agriculture and Land Administration
Economic Development and Planning
Education
Finance
Health and Social Services
Local Government and Housing
Office of the Premier

Provincial Legislature Public Works

Roads and Transport Safety and Security

Sport, Recreation, Arts and Culture

Local government

Albert Luthuli Municipality Delmas Municipal Council Dipaleseng Municipality Dr J S Moroka Municipality Ehlanzeni District Municipality Emakhazeni Municipality Emalahleni Local Municipality Gert Sibande District Municipality Govan Mbeki Municipality Local Municipality of Lekwa Mbombela Local Municipality Mkhondo Local Municipality Msukaligwa Municipality Nkangala District Municipality Nkomazi Municipality Pixley Ka Seme Local Municipality Steve Tshwete Local Municipality Thaba Chweu Municipality Thembisile Local Municipality Umjindi Municipality

Listed public entities

Mpumalanga Gaming Board

Other entities

Mpumalanga Housing Fund



North West Business Unit

Provincial departments

Agriculture, Conservation and Environment

Arts, Culture, Sport and Tourism

Contingency Reserve

Education

Finance and Economic Development

Health

Local Government and Housing

Office of the Premier

Provincial Legislature

Roads and Public Works

Safety and Liaison

Social Development

Transport

Local government

Bojanala Platinum District Municipality

Bophirima District Municipality

Central District Municipality

City Council of Matlosana

Ditsobotla Local Municipality

Greater Taung Municipality

Kagisano Local Municipality

Kgetlengrivier Local Municipality

Lekwa-Teemane Local Municipality

Madibeng Local Municipality

Mafikeng Local Muncipality

Mamusa Local Municipality

Maquassi Hills Local Municipality

Molopo Local Municipality

Moretele Local Municipality

Moses Kotane Local Municipality

Moshaweng Local Municipality

Naledi Local Municipality

Potchefstroom City Council

Ratlou Municipality

Rustenburg Local Municipality

Southern District Municipality

Tswaing Municipality

Ventersdorp Local Municipality

Zeerust Local Municipality

Listed public entities

Invest North West

Mmabana Arts, Cultural and Sport Foundation

North West Communication Service

North West Development Corporation

North West Gambling Board

North West Housing Corporation



North West Parks and Tourism Board North West Youth Development Trust Provincial Aids Council

Other entities

Agribank Creditors Settlement Trust
Directorate of Entrepreneurial Development
Kgama Wild Life
North West Agricultural Bank
North West Transport Investment
Rustenburg Water Service Trust
Signal Developments (Pty) Ltd
Tribal and Trust Fund
Tribal Authorities

Northern Cape Business Unit Provincial departments

Agriculture, Conservation and Environment Economic Affairs and Tourism

Education

Finance

Health

Housing and Local Government

Office of the Premier

Provincial Legislature

Safety and Liaison

Social Services and Population Development

Sport, Arts and Culture

Transport, Roads and Works

Local government

!Kheis Municipality

Dikgatlong Municipality

Emthanjeni Municipality

Francis Baard District Municipality

Gamagara Municipality

Ga-Segonyane Municipality

Hantam Municipality

Kai! Garib Municipality

Kamiesberg Municipality

Kareeberg Municipality

Karoo Hoogland Municipality

Kgalagadi District Municipality

Kgatelopele Municipality

Khai-Ma Municipality

Khara Hais Municipality

Magareng Municipality

Mier Municipality

Nama Khoi Municipality

Namakwa District Municipality



Phokwane Municipality
Pixley Ka Seme Municipality
Renosterberg Municipality
Richtersveld Municipality
Siyancuma Municipality
Siyanda District Municipality
SiyaThemba Municipality
Sol Plaatjie Municipality
Thembelihle Municipality
Tsantsabane Municipality
Ubuntu Municipality
Umsobomvu Municipality

Listed public entities

Calvinia Museum
Mary Moffat Museum
McGregor Museum
Northern Cape Tourism Authority
Victoria-Wes Museum
William Humphreys Art Gallery

Other entities

Arts and Culture Council Barkly-West Hospital Board Bill Pickard Hospital Board B J Kempen Memorial Hospital Board Calvinia Hospital Board Central Karoo Hospital Board Colesberg Hospital Board Connie Vorster Hospital Board Douglas Hospital Board Fritz Visser Hospital Board Garies Hospital Board Gordonia Hospital Board Hester Malan Hospital Board Housing Fund Kakamas Hospital Board Kimberley Hospital Board Kuruman Hospital Board National Institute for Higher Education Postmasburg Hospital Board Premier's Education Trust Fund Roads Capital Account Springbok Hospital Board Sutherland Hospital Board

Western Cape Business Unit National department

Parliament



AUDITOR-GENERAL

Provincial departments

Agriculture

Community Safety

Cultural Affairs and Sport

Economic Development and Tourism

Education

Environmental Affairs and Development Planning

Health

Housing

Local Government

Parliament

Provincial Administration

Provincial Treasury

Social Services and Poverty Alleviation

Transport and Public Works

Local government

Beaufort West Municipality

Bergrivier Local Municipality

Bitou Municipality

Breede River/Winelands Municipality

Breede Valley Municipality

Cape Agulhas Municipality

Cape Winelands District Muncipality

Cederberg Local Municipality

Central Karoo District Municipality

City of Cape Town

Drakenstein Municipality

Eden District Municipality

George Municipality

Kannaland Municipality

Knysna Municipality

Laingsburg Municipality

Langeberg Municipality

Matzikama Municipality Mossel Bay Municipality

Oudtshoorn Municipality

Overberg District Municipality

Overstrand Municipality

Prince Albert Local Municipality

Saldanha Bay Municipality Stellenbosch Municipality

Swartland Municipality

Swellendam Municipality

Theewaterskloof Municipality

West Coast District Municipality

Witzenberg Municipality

Listed public entities

Afrikaanse Taalmuseum



Artscape

Castle Control Board

Destination Marketing Organisation

Heritage

Iziko Museums of Cape Town

Marine Living Resource Fund

Media, Advertising, Publishing, Printing and Packaging Sector Education

and Training Authority (MAPPP SETA)

National Student Financial Aid Scheme

Robben Island Museum, Cape Town

SA Heritage Resources Agency

SA Institute for Drug Free Sport

SA Medical Research Council

South African National Biodiversity Institute

Western Cape Cultural Commission

Western Cape Gambling and Racing Board

Western Cape Language Committee

Western Cape Nature Conservation Board

Western Cape Provincial Development Council

Other entities

Albertina Tourism Bureau

Barrydale Tourism Bureau

Beaufort West Tourism Bureau

Beaufort-West Hospital Board

Beaufort-West Museum

Bredasdorp Hospital Board

Bredasdorp Museum

Brewelskloof Gesondheidsfasiliteitsraad

Caledon Hospital Board

Caledon Museum

Caledon Tourism Bureau

Cape L'Agulhas Tourism Bureau

Cape Metropolitan Transport

Cape Town Convention Centre Operating Company

Cape Town International Convention Centre Company (Pty) Ltd

Cape Town Tourism Authority

Cape Town Visitors Service Association

Casidra (Pty) Ltd

Ceres Hospital Board

Ceres Togryers Museum

Citrusdal Hospital Board

Citrusdal Tourism Bureau

Clanwilliam Tourism Bureau

Community Health Hospital Board

Conradie Hospital Board

C P Nel Museum

Darling Tourist Bureau

Dept of Health: Cape Medical Depot



Drostdy Museum Elgin Valley Tourism Bureau Elim Tourism Bureau False Bay Hospital Board Franschhoek Tourism Bureau Gansbaai Tourism Bureau Genadendal Sendingmuseum Genadendal Tourism Bureau George Hospital Board George Tourism Bureau Goedverwacht Tourism Bureau Government Motor Transport Greyton Tourism Bureau Hangklip/Kleinmond Tourism Bureau Heidelberg Tourism Bureau Hermanus Hospital Board Hermanus Tourism Bureau Hopefield Tourism Bureau Hottentots Holland Hospital Housing Development Fund Houtbaai Museum Huguenot Memorial Museum Khayelitsha Community Trust Knysna Hospital Board Knysna Tourism Bureau Ladysmith Hospital Board Langebaan Tourism Bureau Lapa Munnik Hospital Board Montagu Hospital Board Montagu Museum Moorreesburg Tourism Bureau Mosselbaai Hospital Board Mossel Bay Tourism Bureau Northern Suburbs Hospital Board Northern Suburbs Tourism Bureau Old Harbour Museum Oude Kerk Volksmuseum Oudtshoorn Hospital Board Oudtshoorn Tourism Bureau Paarl Hospital Board Paarl Museum Paarl Tourism Bureau Parliamentary Villages Management Board Pension Funds Adjudicator Philippi East Trading Centre (Pty) Ltd Piketberg Tourism Bureau Plettenberg Bay Tourism Bureau

Porterville Tourism Bureau



Prince Albert Tourism Bureau

Provincial Restaurants

Red One

Red Cross War Memorial Children's Hospital

Riversdal Hospital Board

Riviersonderend Tourism Bureau

Robertson Hospital Board

SA Sendinggestig Museum

Simonstad Museum

Somerset Hospital Board

South Peninsula Municipality Housing Micro-Loans Underwriting Trust

Southern Suburbs Hospital Board

Stanford Tourism Bureau

Stellenbosch Hospital Board

Stellenbosch Museum

Stellenbosch Tourism & Information Association

Stilbaai Tourism Bureau

Suurbraak Tourism Bureau

Swartland Hospital Board

Swartland Tourism Bureau

Swellendam Hospital Board

Swellendam Tourism Bureau

Teaching Hospitals Board

Tygerberg Hospital Board Velddrif Tourism Bureau

Velle I T · D

Villiersdorp Tourism Bureau

Vredenburg Hospital Board

Vredendal Hospital Board

Wellington Museum

Wellington Tourism Bureau

Wesfleur Hospital Board

West Coast Peninsula Tourism Bureau

West Coast Tourism Organisation

Wheat Industry Museum

Wilderness Eco Tourism Association

Worcester Hospital Board

Worcester Museum

Yzerfontein Tourism Bureau

Zeekoeivlei Environmental Education Trust

ANNEXURE 1B

Consolidated financial statements for departments

National

Eastern Cape

Free State

Gauteng

KwaZulu-Natal



Limpopo

Mpumalanga

North West

Northern Cape

Western Cape

Consolidated financial statements for public entities

National

Eastern Cape

Free State

Gauteng

KwaZulu-Natal

Limpopo

Mpumalanga

North West

Northern Cape

Western Cape

Revenue funds

National

Eastern Cape

Free State

Gauteng

KwaZulu-Natal

Limpopo

Mpumalanga

North West

Northern Cape

Western Cape

ANNEXURE 1C

International audits

International Criminal Tribunal for Rwanda (ICTR)

Special Court for Sierra Leone

United Nations Development Programme (UNDP)

United Nations Economic and Social Commission for Western Asia

United Nations Economic Commission for Africa (ECA)

United Nations Industrial Development Organization (UNIDO)

United Nations Office for Project Services (UNOPS)

United Nations Peacekeeping Operations (UNPKO)

United Nations Population Fund (UNFPA)

United Nations Relief and Works Agency for Palestine Refugees (UNRWA)



ANNEXURE 2: SPECIALISED AUDITS

Performance audits		
Province	Institution	Issue
National	Department of Correctional Services	Supply of uniforms and clothes to members and clothes to prisoners
	Department of Land Affairs	Reform programme
	National Treasury	Management of sick leave
	Ntsika	Overall management measures
	SABS	Overall management measures
Eastern Cape	Department of Health	Sustainable development audit of the handling, storage, disposal and transportation of medical waste
Free State	Department of Housing	Low-cost housing benefits paid fraudulently to government employees on PERSAL
	Department of Education	Management of sick leave benefits
	Department of Health	Management of sick leave benefits
Gauteng	Department of Housing	Low-cost housing benefits paid fraudulently to government employees on PERSAL
KwaZulu-Natal	Department of Housing	Low-cost housing benefits paid fraudulently to government employees on PERSAL
	Department of Traditional and Local Government Affairs	Management assistance programme grants
	Ethekwini Municipality	Division of Revenue Act
	Ethekwini Municipality	Housing subsidies
Limpopo	Department of Public Works	Lease agreements
Mpumalanga	Department of Health and Social Services	Schools' social grants
	Department of Public Works, Roads and Transport	administration process Sick leave benefits



Performance audits (cont.)		
Province	Institution	Issue
Mpumalanga	Department of Local Government and Housing	Low-cost housing benefits paid fraudulently to government employees
	Provincial Administration	Government employees who are directors or members of private companies or close corporations that render services to the department
	Various schools in the Mpumalanga province	Financial management training provided to various schools as well as management of funds at these schools
Northern Cape	Department of Housing	Low-cost housing benefits paid fraudulently to government employees on PERSAL
	Department of Housing	Low-cost housing benefits paid to deceased employees
	Department of Housing	Low-cost housing benefits: duplicate payments
Western Cape	Department of Education	Education management and development centres
	Department of Education	Review of the learner transport scheme
	Department of Education	Management of sick leave benefits
	Department of Health	Management of sick leave benefits
	Department of Social Services and Poverty Alleviation	Management of sick leave benefits
	City of Cape Town	Payroll-related issues and the relationships between employees and suppliers



Special investigations		
Province	Institution	Issue
National	Department of Defence: Far North Command	Repairs to state housing
	Department of Health	NAPWA: contracts and transfer payments
	Armaments Corporation of South (Pty) Ltd	Various allegations
Eastern Cape	King Sabata Dalindyebo Municipality	Procurement, travel claims, etc.
Free State	Department of Education	ABET
	Department of Finance, Expenditure and Economic Affairs	Irregularities in the appointment and payment of a chief director
	Department of Housing	RDP housing
	Department of Social Services	Community development grants
	Liquor Board	Forged liquor licenses
	Lejweleputswa District Municipality	Capital projects
	Matjhabeng Local Municipality	Assets and payments of contracted companies
	Metsimaholo Municipality (Sasolburg)	Various allegations of misconduct
	Motheo Municipality	Procurement
	Phumelela Local Municipality	Assets, expenditure vouchers and receipts
	Phumelela Local Municipality	Tenders
Gauteng	Kungwini Municipality	Various allegations of misconduct
	Westonaria Municipality	Leave encashment
Limpopo	Bela-Bela Municipality	Sale of land
Northern Cape	Department of Transport, Roads and Public Works	Outsourcing of the government garage
	Sol Plaatjie Municipality (Phase 1)	Various allegations of misconduct
	Sol Plaatjie Municipality (Phase 2)	Various allegations of misconduct

Integrated audits		
Province	Institution	Issue
National	Department of Defence	Unrealistic staff establishment targets
	Safety and Security	Human resource management
		Ineffective monitoring and control over dockets and case administration system



ANNEXURE 3: DELAYS IN AUDIT REPORTS DUE TO EXCEEDING OF THE PFMA DEADLINES BY THE AUDITOR-GENERAL

Province	Entity	Reasons for delay
National and	provincial departments	
National	Department of Home Affairs	Late submission of audit evidence
	Statistics South Africa	Late submission of audit evidence
	Department of Water Affairs and Forestry	Pre-issuance review of audit report
Free State	Department of Education	Late submission of audit evidence
Gauteng	Department of Agriculture, Conservation and Environment	Late submission of audit evidence
	Department of Community Safety	Late submission of audit evidence
	Department of Education	Late submission of audit evidence
	Department of Finance and Economic Affairs	Late submission of audit evidence
	Gauteng Shared Service Centre	Late submission of audit evidence
	Department of Health	Late submission of audit
	Department of Housing	Late submission of audit evidence
	Department of Sport, Recreation, Arts and Culture	Late submission of audit evidence
	Department of Transport, Roads and Works	Late submission of audit evidence
KwaZulu-Natal	Department of Arts and Culture	
	Department of Community Safety Liaison	Greater assurance on audit opinion
	Office of the Premier	Greater assurance on audit opinion
Limpopo	Office of the Premier	Pre-issuance review on audit report
	Department of Roads and Transport	Late submission of audit evidence
Mpumalanga	Department of Agriculture and Land Administration	Late submission of audit evidence
	Department of Culture, Sport and Recreation	Late submission of audit evidence



Province	Entity	Reasons for delay	
National and	National and provincial departments		
	Department of Economic Development	Late submission of audit evidence	
	Department of Education	Late submission of audit evidence	
	Department of Finance	Late submission of audit evidence	
	Department of Local Government and Housing	Late submission of audit evidence	
	Office of the Premier	Late submission of audit evidence	
	Provincial Legislature	Late submission of audit evidence	
	Department of Public Works	Late submission of audit evidence	
	Department of Roads and Transport	Late submission of audit evidence	
	Safety and Security	Late submission of audit evidence	
Northern Cape	Department of Transport, Roads and Works	Pre-issuance review of audit report	
North West	Office of the Premier	Technical view on audit findings	
Western Cape	Department of Education	Audit delayed to obtain adequate audit coverage	
Listed public e	ntities		
National	Financial Intelligence Centre	Late submission of audit evidence	
	Land and Agricultural Bank of SA	Late submission of audit evidence	
	Public Investment Corporation	Pre-issuance review of audit report	
	Services SETA	Extension of scope to cover audit risk	
	Sheltered Employment Factories	Extension of scope to cover audit risk	
	Unemployment Insurance Fund	Dispute on audit opinion	
	Urban Transport Fund	Awaiting management comments	
	Windybrow Centre	Extension of scope to cover audit risk	



Province	Entity	Reasons for delay
Listed public er	ntities	
Gauteng	Blue IQ Investment Holdings (Pty) Ltd	Dispute on audit opinion
	NHBRC	Late contracting of actuary for audit purposes
	SA Human Rights Commission	Late submission of audit evidence
	SA Rail Commuter Corporation	Late contracting out of audit
KwaZulu-Natal	Gambling Board	Greater assurance on audit opinion
	Tourism Authority	Greater assurance on audit opinion
Western Cape	Marine Living Resources Fund	Prior years' reports not yet finalised
Trading entities	5	
National	Government Printing Works	Late submission of audit evidence
Northern Cape	Roads Capital Account	Pre-issuance review of audit report
Western Cape	Cape Medical Depot	Conversion from cash to GAAP accounting basis
	Government Motor Transport	Conversion from cash to GAAP accounting basis